





### Agenda Item Details

Meeting	Feb 21, 2023 - REGULAR MEETING AGENDA (5:30 PM)
Category	44. Internal Auditing
Subject	A. School Internal Accounts Audit Reports
Type	Action
Fiscal Impact	No
Budgeted	No
Recommended Action	Acceptance of the school internal accounts audit reports.

Each year, we audit the internal accounts of the schools. As part of this process, a sample of schools receive audits with full procedures (financial and compliance), with the remaining schools receiving audits with limited procedures. Audits receiving full procedures are presented to the Board individually. Audits receiving limited procedures are included in the District-wide report. All audited schools are then combined into a District-wide audit report on schools internal accounts. These reports have been presented to and accepted by the Audit Committee, a standing committee of the Board. The reports are being presented to the Board for their review and entry into the minutes.

 [School Internal Accounts Audits - Elementary.pdf \(2,183 KB\)](#)

 [School Internal Accounts Audits - High.pdf \(692 KB\)](#)

 [School Internal Accounts Audits - Centers.pdf \(446 KB\)](#)

### Motion & Voting

Acceptance of the school internal accounts audit reports.

Motion by Bill Slayton, second by David Williams.

Final Resolution: Motion Carries

Yes: Kevin Adams, Paul Fetsko, David Williams, Patty Hightower, Bill Slayton

### Workflow

Workflow Feb 8, 2023 2:09 PM :: Submitted by David Bryant. Routed to David Bryant for approval.

Feb 8, 2023 2:12 PM :: Final approval by David Bryant

**Last Modified by Holley DeWees on February 21, 2023**



**Northview High School**  
*Audit of School Internal Accounts*  
*For the Year Ended June 30, 2022*

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Office of Internal Auditing  
October 2022

**David J. Bryant, CPA, CIA, CFE, CGFM, CRMA**  
*Director – Internal Auditing*

Audit Team:  
**McKenzie Lane, CFE**  
*Senior Auditor*

**Ann V. McIntyre, CPA**  
*Auditor*

**Jeanne Pilgrim**  
*Audit Administration Specialist*

**Trent Strickling**  
*Audit Intern*

## Preface

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The Office of Internal Auditing serves to improve the fiscal accountability and enhance the public's perception of the management and operations of the Escambia County School District. This engagement strives to meet those objectives.

Audits, reviews, and other engagements are determined through a District-wide risk assessment process, and are incorporated into the annual work plan of the Office of Internal Auditing, as approved by the Audit Committee. Other assignments are also undertaken at the request of District management.

This engagement was conducted with the full cooperation of Northview High School staff and other District personnel.

Any recommendations included in this engagement are designed to improve operations and serve as the basis for informed discussions related to policies and procedures.

This engagement was conducted in accordance with the International Standards for Professional Practice of Internal Auditing, as promulgated by the Institute of Internal Auditors.

We thank the principals, assistant principals, bookkeepers, secretaries, and various support personnel throughout the District for their cooperation and commitment.



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## Executive Summary

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**Northview received a full audit for the 2021-2022 fiscal year.**

Our office audits the internal accounts of the District's schools annually. The authority to conduct these audits is granted by the School Board of Escambia County in the Charter for the Office of Internal Auditing.

These audits are conducted on a rotating basis with a sample of schools receiving "full" audits each year, and the other schools receiving "limited" audits. For each full audit, extensive testing procedures are applied to internal funds accounts. Limited audits include cash procedures and reconciliation to independent bank confirmations. For the 2021-2022 fiscal year, Northview High School (Northview) received a full audit. This report documents the results of the audit.

**Three adjusting journal entries were recommended.**

The purpose of our audit was to determine whether the financial information reported in the internal accounts reconciles with bank statements and corresponding independent bank confirmations, and to determine compliance of transactions included in those same internal accounts with the governing provisions of Florida Statutes, State Board of Education rules, and policies and procedures of the School Board. We also sought to determine whether any instances of non-compliance were severe enough to render the financial information reported by the school unreliable. We believe our audit provides a reasonable basis for our opinion, findings, and recommendations.

Our audit procedures indicated matters that required adjustment of the school's records. Three journal entries were necessary:

- To record unrecorded interest for the school's three CD accounts.

These journal entries were processed by the bookkeeper in the following school year.

**Our testing resulted in three audit findings.**

Our testing resulted in three audit findings:

- The L212.15, Accounts Payable account was not properly reconciled.
- The signing-in/out of credit cards was not properly completed.
- Fundraiser Request/Reconciliation Forms were not properly completed.

**The school's overall fund balance as of June 30, 2022 was \$215,765.17.**

The overall fund balance reported by the school at June 30, 2022 was \$215,765.17. We have determined that the financial information reported by the school reconciles with bank statements and independent bank confirmations.

**The majority of transactions included in the school's**

In our opinion, the majority of transactions included in the school's internal accounts were processed in accordance with all applicable Florida Statutes,

**internal accounts were processed in accordance with applicable policies and procedures.**

State Board of Education rules, and policies and procedures of the School Board.

We have also determined that the instances of non-compliance noted above and elsewhere in this report do not have a material effect and are not severe enough to render the financial information unreliable.

This report contains recommendations. The Executive Summary is intended to highlight the various aspects of the report. The full report should be read to understand the basis of our recommendations. We will follow-up on these recommendations approximately 90 days after the school's exit conference.

## Background

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**Outside support organizations are not included in this report and are not audited by our office.**

Each year, our office audits the District's schools' internal accounts. The authority to conduct these audits is granted by the School Board of Escambia County in the Charter for the Office of Internal Auditing.

School internal funds are defined in the Internal Funds Policy Manual (the Manual) as "all monies collected and disbursed by school personnel within a school, for the benefit of the school, or a school sponsored activity." As further explained in the Manual, "School internal funds shall be used to supplement activities approved by the school board when the District budgetary funds are not available or have been exhausted." More plainly, internal funds include everything from money found on campus to collections from ticket sales for athletic events.

Each year, District schools receive either a "full" audit (including all procedures listed in the Methodology section below), or a "limited" audit, where only certain procedures are performed (such as obtaining third-party confirmation for all cash and investment accounts and reconciliation of bank statements and confirmations). For the 2021-2022 fiscal year, Northview received a full audit.

Outside support organizations (school booster clubs and parent teacher associations) affiliated with this school that operate independent of a school's internal accounts **are not included** in this report and **are not audited** by the Office of Internal Auditing.

Northview last received a full audit in the 2019-2020 fiscal year. There were no matters that rose to the level of an auditing finding.

**School Administration has been consistent for several years.**

The school has had the same principal and bookkeeper in place since the previous audit.

## Objective

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The purpose of our audit was to determine whether the financial information contained in the internal accounts reconciles with bank statements and corresponding independent bank confirmations, and to determine compliance of transactions included in those same internal accounts with the governing provisions of Florida Statutes, State Board of Education rules, and policies and procedures of the School Board. We also sought to determine whether any instances of non-compliance were severe enough to render the financial information unreliable.

We have conducted our audit in accordance with the International Standards for the Professional Practice of Internal Auditing promulgated by the Institute of Internal Auditing, and have planned and performed our audit to obtain reasonable assurance that transactions were made in accordance with applicable policies and laws and that the financial information presented is reliable.

We believe our audit provides a reasonable basis for our opinion, findings, and recommendations.

## Scope

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The State Board of Education Redbook, Chapter 8, Section I, 1(b) states that the District School Board is responsible for the administration and control of school's internal accounts and in connection therewith shall provide an audit of those accounts. Pursuant to this rule, we have audited the financial transactions of the internal accounts of the school as of and for the fiscal year ended June 30, 2022. These accounts are the responsibility of the principal of that school.

## Methodology

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**The audit consists of three phases: planning, fieldwork, and reporting.**

Each audit consists of three phases, containing specific steps to ensure it is done in accordance with professional standards and current accepted practice.

### The Planning Phase

The planning phase serves as the initial stage of an audit, where the auditor determines which schools are audited, ensures his or her independence, assesses the overall control environment and risk factors, and selects the samples of transactions to be tested.

### **School Sample**

Rather than auditing 100% of schools each year, a system of rotation is utilized that is based primarily on school classification (i.e., elementary, middle, high).

**Ensuring Independence**

An independence statement is completed for each school. This statement contains the signature of each auditor certifying that there are no conflicts of interest and that they are free from bias. **No known conflicts were identified.**

**Control Risk Assessment**

At the beginning of each audit, the two prior audits and work papers, as well as any follow-up audits, are reviewed. We also determine whether there have been any significant personnel changes (i.e., principal, bookkeeper).

Each school’s bookkeeper and principal are given internal control questionnaires to complete prior to their audit beginning. We review the responses, and discuss any items of concern with the appropriate staff. These questionnaires represent only a portion of our assessment of the overall control environment.

Based on our experience with the school, control risk is assessed at moderate. Therefore, our audit procedures are limited to those in the audit program. If control risk is assessed at a level higher than moderate, additional procedures may be performed.

**Transactional Samples**

Statistical sampling for attributes has been chosen. This method allows conclusions to be drawn about the population based on statistical inference. If after testing we determine the sample does not provide adequate coverage of the total population, auditor judgment and discussion with the Director of Internal Auditing are used to determine whether additional sampling methodologies are necessary (judgmental sampling, whole population, etc.).

The Fieldwork Phase

The fieldwork phase involves transactional testing of the school’s internal accounts. The items in each of our samples are tested for compliance with applicable Florida Statutes, State Board of Education Rules, Board Policies, contract terms and conditions, and grantor restrictions.

While performing our testing, a percentage of transactions is allowed to contain compliance violations before it is determined to be an audit finding. For our purposes, an audit finding is a recurring issue that is present in greater than or equal to 20% of the sample. In addition, due to seriousness or materiality, a single compliance violation could also result in an audit finding.

**No known conflicts of interest were identified.**

**Control risk for Northview has been assessed at moderate.**

**For our purposes, exceptions of greater than or equal to 20% of the total population may exist before an audit finding is issued.**

Upon the completion of fieldwork, exit conferences to discuss the results of the audit are conducted with principals and secretaries/bookkeepers, if necessary.

The Reporting Phase

Upon the completion of the planning and fieldwork phases of an audit, the results of those phases are compiled into an easily readable and understandable format (i.e., the audit report). The report is presented to, and approved by, the Audit Committee and the School Board at the end of each audit cycle.

Financial information from full audits is combined with information from limited audits and compiled into a District-Wide Report on Internal Accounts.

## Detailed Results

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<b>Summary of Fund Activity</b>	
Beginning Cash Balance, 7/1/2021	\$ 234,083.77
Total Receipts	213,429.83
Total Disbursements	(83,746.09)
Total Net Journal Entries	<u>(148,002.34)</u>
Ending Cash Balance, 6/30/2022	\$ 215,765.17
Audit Adjustments	-
Ending Fund Balance, 6/30/2022, Per Skyward	<u>\$ 215,765.17</u>
Cash Balance per Confirmation(s)	\$ 219,764.54
Outstanding Deposits	-
Outstanding Checks	(3,713.21)
Other Reconciling Items	<u>(286.16)</u>
Ending Fund Balance, 6/30/2022, Per Confirmation(s)	<u>\$ 215,765.17</u>

General Ledger Review

Throughout the year and prior to the school’s closing of their records at year end, we may review various reports, transactions, and supporting documentation of the school. The purpose of this review is to recommend adjusting journal entries, reclassifications, or other necessary actions which we feel will result in more accurate reporting and/or compliance with established rules, policies, and procedures. Any recommended entries or actions are traditionally completed prior to the close of the school’s records, and are therefore included in the reported June 30 financial information, unless otherwise indicated.



**Three adjusting journal entries were recommended.**

As a result of our fieldwork, three additional adjusting journal entries were recommended:

- To record unrecorded interest related to the A1118.01 investment account, we recommended a journal entry be processed for \$87.51.
- To record unrecorded interest related to the A1118.02 investment account, we recommended a journal entry be processed for \$126.62.
- To record unrecorded interest related to the A1118.03 investment account, we recommended a journal entry be processed for \$202.03.

**After fieldwork, but prior to the issuance of this report, the school implemented our recommendations to process all journal entries mentioned above.**

**One finding related to improper utilization of the L2121 Accounts Payable account and its ending balance.**

Findings

*L2121 Accounts Payable - Ending Balance*

The District has established an internal control whereby account sponsors are to review their account activity each month, and attest to each account’s completeness and accuracy by initialing a monthly account log. It is clear that the individual accounts did not contain all financial activity; however, the monthly log was completed by the account sponsors. It does not appear that the accounts were effectively monitored.

Section VIII, E.2(h) of the Manual states, “Bookkeeper/Secretary makes the appropriate journal entry into the Skyward accounting system to record at the time of purchase using the Accounts Payable account L2121 to encumber the funds in the proper internal funds expense account.”

See our recommendations in the Recommendations section below.

**One finding related to the documentation of the credit card sign-in/out log**

*Credit Card Sign-in/out Log*

Our testing indicated the documentation of the signing-in/out of credit cards was not properly completed.

The Internal Funds Policy Manual gives specific guidelines for the documentation of signing-in/out credit cards. Section VIII. E.2(i) states, “Purchase Cards must be locked up by the card manager. When a purchasing request has been approved, the card will be signed out to the cardholder and must be signed back in within 2 days after the purchase date, unless prior approval has been given by the Principal to keep the card for an extended period of time due to a particular purpose. An example would be a P-Card is needed for out of county travel or in county travel that extends past the school hours of Friday and into the weekend or until Cardholder returns from the trip. **(The card should not be checked out for the entire school year, but rather for each purchase.)**”

**One finding related to improper completion of the FRR forms.**

*Fundraiser Request/Reconciliation Forms – Proper Completion*

Our testing indicated Fundraiser Request/Reconciliation (FRR) forms were not properly completed.

Chapter 8 Section III, 4.4 of the State Board of Education Rules states all fundraisers shall be planned to finance a specific objective and have the approval of the organization sponsor and the principal. In addition, the principal shall maintain control over the activity. The requirements of the rule are met through the proper completion of the Fundraising Request/Reconciliation Form.

The Fundraising Guidelines Handbook approved by the School Board explains the use of the Fundraising Request/Reconciliation Form. The Handbook states, "Completing Section I of this form will document the authorization of the fundraiser...At the conclusion of your fundraiser, complete Section II of the Fundraising Request/Reconciliation Form...Review school internal funds reports to verify accuracy of postings to your account...Evaluate the success of your fundraising activity."

See our recommendation in the Recommendations section below.

## Opinion

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Our opinion is divided into two major areas: whether or not the financial information reported by the school reconciles with corresponding bank statements and independent bank confirmations; and an assessment of the compliance of transactions included in the internal accounts with the governing provisions of Florida Statutes, State Board of Education rules, and policies and procedures of the School Board. An overall assessment is also made as to whether any instances of non-compliance were severe enough to render the financial information unreliable. We believe our audit provides a reasonable basis for our opinion, findings, and recommendations.

**The financial information reconciled with bank statements and independent confirmations.**

We have determined that the financial information reported reconciles with bank statements and independent bank confirmations.

**The majority of the school's transactions were processed in accordance with all applicable policies and procedures.**

In our opinion, the majority of transactions included in the school's internal accounts were processed in accordance with all applicable Florida Statutes, State Board of Education rules, and policies and procedures of the School Board.

We have also determined that the instances of non-compliance noted above and elsewhere in this report do not have a material effect and are not severe enough to render the financial information unreliable.

## Recommendations

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**Seek assistance to reconcile the L2121 Accounts Payable account.**

**Monitor the L2121 Accounts Payable account to ensure these discrepancies do not reoccur.**

**Review and instruct staff on policies and procedures related to the use of the credit card log.**

**Review and instruct staff on policies and procedures related to fundraising activities.**

### L2121 Accounts Payable – Various

In an effort to determine the true balance of the L2121 Accounts Payable account and to correct any errors, **we recommend the bookkeeper seek assistance from the District.**

**We also recommend that the principal and bookkeeper monitor the balance in the account to ensure these discrepancies do not continue.**

### Credit Card Sign-in/out Log

In an effort to address the documentation of credit cards being signed-in/out, **we recommend the principal and bookkeeper review the Internal Funds Policy Manual and instruct staff on the proper procedures related to the use of credit cards.**

### Fundraising Request/Reconciliation Forms

In an effort to address the improper completion or lack of Fundraising Request/Reconciliation forms, **we recommend the principal and bookkeeper review the Internal Funds Policy Manual and instruct staff on the policies and procedures associated with fundraising activities.**

In an effort to provide evidence that internal funds are not used to pay a district employee for certain services (e.g. security officer), **we recommend the principal and bookkeeper review the Internal Funds Policy Manual on the policies and procedures related to payment of certain services.**

**In addition, we recommend the bookkeeper create an internal document that the payee would sign stating he/she is not a district employee. The bookkeeper should contact another school for their document as an example.**

We will follow-up on these recommendations approximately 90 days after the school's exit conference.

# Management Response

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## NORTHVIEW HIGH SCHOOL

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Michael Sherrill  
Principal

Gerry Pippins  
Assistant Principal

January 11, 2023

Dear Mr. Bryant,

The purpose of this correspondence is to explain the corrective action concerning the audit findings for the Audit Findings Report for Northview High School from the fiscal year ending on June 30, 2022.

### Audit Finding # 1

Improper Utilization of the L2121Accounts Payable and its ending balances.

#### Corrective Action

The Senior School Financial Specialist has been in contact with the Internal Accounts department of the District office and has received proper education on what the correct procedure is and how to make certain that these balances are correct in the future. The ending balances will be monitored by the Principal and Financial Specialist closely to ensure accurate balances and reporting.

### Audit Finding # 2

Improper documentation of the credit card sign-in/out log.

#### Corrective Action

The Principal and Senior School Financial Specialist have reviewed the Internal Funds Policy Manual and the Financial Specialist has instructed all card holders on the proper procedures for signing in/out and usage of cards. The teacher that was not signing out the card properly retired at the end of the 2021-2022 school year.

Page 1 of 2

Audit Finding # 3

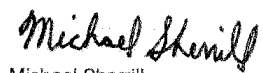
Fundraising Request/Reconciliation Forms not completed.

Corrective Action

The Principal and Senior Financial Specialist have reviewed the Internal Funds Policy Manual and the Finance Specialist has created a calendar to make sure that all fundraising forms are completed correctly and signed off on in a timely manner by both sponsor and Principal.

Please contact me if you need further assistance or clarification.

Sincerely,

  
Michael Sherrill  
Principal